109TH CONGRESS 1ST SESSION

H. R. 280

To facilitate the provision of assistance by the Department of Housing and Urban Development for the cleanup and economic redevelopment of brownfields.

IN THE HOUSE OF REPRESENTATIVES

January 6, 2005

Mr. Gary G. Miller of California (for himself, Mrs. Maloney, Mr. Oxley, Mr. Frank of Massachusetts, Mr. Ney, Mr. Kanjorski, Mr. Leach, Ms. Hart, Mr. Souder, and Mr. Turner) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To facilitate the provision of assistance by the Department of Housing and Urban Development for the cleanup and economic redevelopment of brownfields.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Brownfields Redevelop-
 - 5 ment Enhancement Act".
 - 6 SEC. 2. FINDINGS AND PURPOSES.
 - 7 (a) FINDINGS.—The Congress finds that—

- (1) returning the Nation's brownfield sites to productive economic use could generate more than 550,000 additional jobs and up to \$2,400,000,000 in new tax revenues for cities and towns;
 - (2) redevelopment of brownfield sites and reuse of infrastructure at such sites will protect natural resources and open spaces;
 - (3) lack of funding for redevelopment is a primary obstacle impeding the reuse of brownfield sites;
 - (4) the Department of Housing and Urban Development is the agency of the Federal Government that is principally responsible for supporting community development and encouraging productive land use in urban areas of the United States;
 - (5) grants under the Brownfields Economic Development Initiative of the Department of Housing and Urban Development provide local governments with a flexible source of funding to pursue brownfields redevelopment through land acquisition, site preparation, economic development, and other activities;
 - (6) to be eligible for such grant funds, a community must be willing to pledge community development block grant funds as partial collateral for a loan guarantee under section 108 of the Housing

- and Community Development Act of 1974, and this requirement is a barrier to many local communities that are unable or unwilling to pledge such block grant funds as collateral; and
- 5 (7) by de-linking grants for brownfields develop6 ment from section 108 community development loan
 7 guarantees and the related pledge of community de8 velopment block grant funds, more communities will
 9 have access to funding for redevelopment of
 10 brownfield sites.
- 11 (b) PURPOSES.—The purpose of this Act is to provide 12 cities and towns with more flexibility for brownfields devel-13 opment, increased accessibility to brownfields redevelop-14 ment funds, and greater capacity to coordinate and col-15 laborate with other government agencies—
 - (1) by providing additional incentives to invest in the cleanup and development of brownfield sites; and
- 19 (2) by de-linking grants for brownfields develop-20 ment from community development loan guarantees 21 and the related pledge of community development 22 block grant funds.

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1 SEC. 3. BROWNFIELDS DEVELOPMENT INITIATIVE.

- 2 Title I of the Housing and Community Development
- 3 Act of 1974 (42 U.S.C. 5301 et seq.) is amended by add-
- 4 ing at the end the following new section:
- 5 "SEC. 123. BROWNFIELDS DEVELOPMENT INITIATIVE.
- 6 "(a) IN GENERAL.—The Secretary may make grants
- 7 under this section, on a competitive basis as specified in
- 8 section 102 of the Department of Housing and Urban De-
- 9 velopment Reform Act of 1989 (42 U.S.C. 3545), only to
- 10 eligible public entities (as such term is defined in section
- 11 108(o) of this title) and Indian tribes for carrying out
- 12 projects and activities to assist the environmental cleanup
- 13 and development of brownfield sites, which shall include
- 14 mine-scarred lands.
- 15 "(b) USE OF GRANT AMOUNTS.—Amounts from
- 16 grants under this section shall—
- 17 "(1) be used, as provided in subsection (a) of
- this section, only for activities specified in section
- 19 108(a); and
- 20 "(2) be subject to the same requirements that,
- under section 101(c) and paragraphs (2) and (3) of
- section 104(b), apply to grants under section 106.
- 23 "(c) Availability of Assistance.—The Secretary
- 24 shall not require, for eligibility for a grant under this sec-
- 25 tion, that such grant amounts be used only in connection

- 1 or conjunction with projects and activities assisted with
- 2 a loan guaranteed under section 108.
- 3 "(d) APPLICATIONS.—Applications for assistance
- 4 under this section shall be in the form and in accordance
- 5 with procedures as shall be established by the Secretary.
- 6 "(e) Selection Criteria and Leveraging.—The
- 7 Secretary shall establish criteria for awarding grants
- 8 under this section, which may include the extent to which
- 9 the applicant has obtained other Federal, State, local, or
- 10 private funds for the projects and activities to be assisted
- 11 with grant amounts and such other criteria as the Sec-
- 12 retary considers appropriate. Such criteria shall include
- 13 consideration of the appropriateness of the extent of finan-
- 14 cial leveraging involved in the projects and activities to
- 15 be funded with the grant amounts.
- 16 "(f) AUTHORIZATION OF APPROPRIATIONS.—There
- 17 are authorized to be appropriated for grants under this
- 18 section such sums as may be necessary for each of fiscal
- 19 years 2006, 2007, 2008, 2009, and 2010.".
- 20 SEC. 4. CLARIFICATION OF BROWNFIELDS REDEVELOP-
- 21 MENT AS ELIGIBLE CDBG ACTIVITY.
- 22 (a) Technical Correction.—The penultimate pro-
- 23 viso of the first undesignated paragraph of the item relat-
- 24 ing to "Community Development Block Grants Fund" in
- 25 title II of the Departments of Veterans Affairs and Hous-

- 1 ing and Urban Development, and Independent Agencies
- 2 Appropriations Act, 1997 (Public Law 104–204; 110 Stat.
- 3 2887) shall be treated as having amended section 105(a)
- 4 of the Housing and Community Development Act of 1974
- 5 (42 U.S.C. 5305(a)) to read as such section was in effect
- 6 on September 30, 1995.
- 7 (b) Brownfields Redevelopment Activities.—
- 8 Section 105(a) of the Housing and Community Develop-
- 9 ment Act of 1974 (42 U.S.C. 5305(a)), as in effect pursu-
- 10 ant to subsection (a) of this section, is amended—
- 11 (1) in paragraph (24), by striking "and" at the
- 12 end;
- 13 (2) in paragraph (25), by striking the period at
- the end and inserting "; and"; and
- 15 (3) by adding at the end the following new
- paragraph:
- 17 "(26) environmental cleanup and economic de-
- velopment activities related to brownfield projects in
- conjunction with the appropriate environmental reg-
- 20 ulatory agencies.".
- 21 SEC. 5. PILOT PROGRAM FOR NATIONAL REDEVELOPMENT
- 22 **OF BROWNFIELDS.**
- Section 108(q) of the Housing and Community De-
- 24 velopment Act of 1974 (42 U.S.C. 5308(q)) is amended
- 25 by adding at the end the following new paragraph:

1	"(5) Pilot program for national redevel-
2	OPMENT OF BROWNFIELDS.—
3	"(A) In general.—Using any amounts
4	made available under this subsection, the Sec-
5	retary may establish a pilot program under
6	which grants under this subsection are used to
7	develop, maintain, and administer (including
8	the payment of an entity or entities selected
9	pursuant to subparagraph (B)) a common loan
10	pool of development loans for brownfield rede-
11	velopment projects made on behalf of eligible
12	public entities with the proceeds of obligations
13	guaranteed under this section, including related
14	security and a common loans loss reserve ac-
15	count, for the benefit of participants in the pilot
16	program.
17	"(B) SELECTION OF PROGRAM MANAGERS
18	AND CONTRACTORS.—The Secretary may select
19	an entity or entities on a competitive or non-
20	competitive basis to carry out any of the func-
21	tions involved in the pilot program.
22	"(C) Terms for participation.—Par-
23	ticipation by eligible public entities in the pilot
24	program shall be under such terms and condi-
25	tions as the Secretary may require.

1	"(D) Authorization of Appropria-
2	TIONS.—There are authorized to be appro-
3	priated such sums as may be necessary—
4	"(i) for grants under this subsection
5	to be used only in conjunction with the
6	pilot program under this paragraph; and
7	"(ii) for costs of carrying out the pilot
8	program under this paragraph and ensur-
9	ing that the program is carried out in an
10	effective, efficient, and viable manner.".
11	SEC. 6. TECHNICAL AMENDMENT TO ALLOW USE OF CDBG
12	FUNDS TO ADMINISTER RENEWAL COMMU-
13	NITIES.
14	Section 105(a)(13) of the Housing and Community
15	Development Act of 1974 (42 U.S.C. 5305(a)(13)) is
16	amended by inserting "and renewal communities" after
17	"enterprise zones".
18	SEC. 7. APPLICABILITY.
19	The amendments made by this Act shall apply only
20	with respect to amounts made available for fiscal year
21	2006 and fiscal years thereafter for use under the provi-
22	sions of law amended by this Act.
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